

# Texas Public Policy Foundation

## Public Debt Profile for Rep. Holt, House District 18

The Real Cost of Bonds:  
How local debt is driven up by a small minority

Despite the Legislature’s historic \$51 billion investment in property tax relief since 2019, local governments and ISDs have spent Texans’ relief by raising appraisal and passing massive bonds, leading to nearly \$500 billion in local debt, per the Bond Review Board. Texas must reform local taxing entities’ ability to take out massive bond debt and ensure tax relief goes back to taxpayers.

### Total School District Debt in House District 18, as of November 2024

School districts are the largest holder of public debt in Texas, accounting for over \$202 billion of local debt as of November 2024. Instead of focusing on what is important — like improving student outcomes in reading and math — far too many school districts have prioritized bond packages to build stadiums, auditoriums, and facilities that do little to boost academic achievement.

School District	Total Debt	Debt Per Student	ADA	Percent on Grade Level (Reading)	Percent on Grade Level (Math)
CONROE ISD	\$3,046,297,065	\$44,278.22	68,799	64%	57%
NEW CANEY ISD	\$1,611,334,927	\$84,226.38	19,131	44%	32%
WILLIS ISD	\$573,115,816	\$66,921.51	8,564	49%	34%
CLEVELAND ISD	\$552,185,313	\$45,854.95	12,042	27%	19%
SPLENDORA ISD	\$343,355,339	\$61,732.35	5,562	40%	24%
DAYTON ISD	\$92,936,388	\$18,287.36	5,082	44%	32%
LUMBERTON ISD	\$89,287,681	\$23,509.13	3,798	55%	44%
HARDIN-JEFFERSON ISD	\$60,803,986	\$22,832.89	2,663	59%	55%
LIBERTY ISD	\$45,475,222	\$19,261.00	2,361	41%	29%
SILSBEE ISD	\$28,647,619	\$13,648.22	2,099	39%	25%

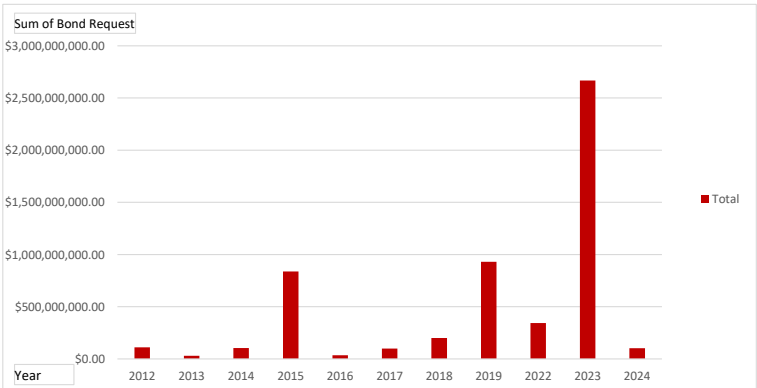
Note: Data from the Bond Review Board

• In your district, the total ISD debt is equal to \$6,547,444,626.

• In your district, the percentage of students that are on grade-level in Reading is 39%.

• In your district, the percentage of students that are on grade-level in Math is 28%.

Total Bond Request by Year for House District 18



Note: Data from the Bond Review Board

Average ISD Debt and Expenditures House District 18

Your Average Per-Pupil Expenditure is:  
\$16,696.22

Your Average Debt Per-Student is:  
\$26,035.98

Your Total ISD Debt is:  
\$6,547,444,626.00

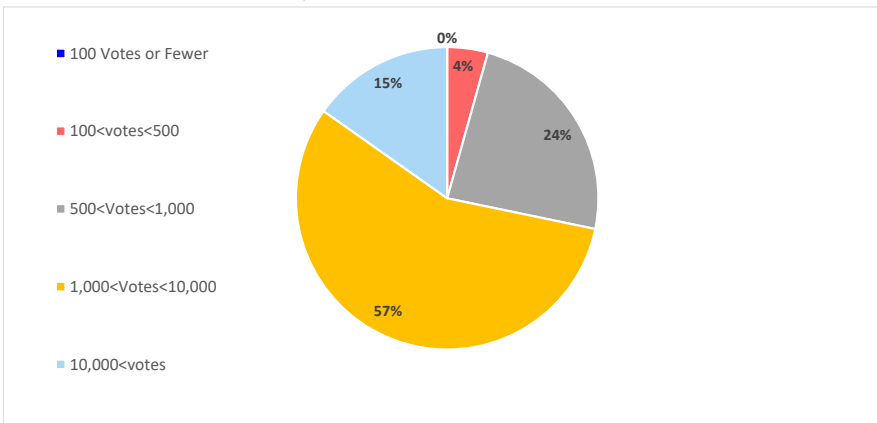
Note: Data from the Bond Review Board & the PEIMS Financial Reports from TEA

# Bond Election Participation

In Texas, a significant portion of bond elections happen in May — an election date that has very low turnout rates. One way this is demonstrated is by the number of bonds that are passed with fewer than 1,000 votes cast for the bond proposition. Since the year 2000, 28.26% of all of the bonds passed in your district have passed with less than 1,000 votes.

Name	Issuer Type	Year	Bond Total	Votes For	Votes Against	Percent In favor
Splendora ISD	ISD	2025	\$150,000,000.00	327	170	66%
Splendora ISD	ISD	2016	\$30,000,000.00	254	245	51%
Hardin-Jefferson ISD	ISD	2001	\$2,000,000.00	260	244	52%
Cleveland ISD	ISD	2017	\$80,000,000.00	331	187	64%
Splendora ISD	ISD	2002	\$18,700,000.00	404	133	75%
Tarkington ISD	ISD	2003	\$14,000,000.00	484	136	78%
Liberty ISD	ISD	2015	\$33,500,000.00	557	160	78%
Hardin ISD	ISD	2014	\$16,800,000.00	438	297	60%
Hardin-Jefferson ISD	ISD	2016	\$5,450,000.00	401	392	51%
Warren ISD	ISD	2007	\$24,000,000.00	575	301	66%

Breakdown of ISD Bonds Passed:  
by Total Votes Cast, House District 18



- Many district bond elections are decided by as few as 500 votes.
- In House District 18, approximately 4% of bonds, or roughly \$180,000,000, were passed with fewer than 500 votes on the bond proposition.
- In House District 18, 28.26% of bond elections have passed with fewer than 1,000 people voting on the proposition.
- A total of \$486,050,000 have passed with fewer than 1,000 people voting.

# Total Statewide ISD Bond Debt

Texas spends more money than any other state on new buildings, construction, and capital outlay — over \$14 billion in 2024 alone, according to the U.S. Census. That is more money than California and New York, despite the fact that both of these states have higher labor costs and higher costs for real estate. These expenditures are most often spent on building extravagant-looking schools and auditoriums, as well as football stadiums that exceed \$100 million.

Total Spending on Construction: Comparison by State



Rendering of a Middle School in Prosper ISD:  
Part of a \$2.4 Billion Bond



Crowley Track & Field Complex:  
Cost \$150 Million



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